Inventory of the Senator Randolph Collier Papers, 1939-1976

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Inventory of the Senator Randolph Collier Papers, 1939-1976

Inventory: LP 229

California State Archives
Office of the Secretary of State
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Descriptive Summary
Title: Senator Randolph Collier Papers,
Date (inclusive): 1939-1976
Inventory: LP 229
Creator: Collier, Randolph, Senator, 1902-1983
Extent: 34 cu. ft.
Repository: California State Archives
Sacramento, California
Language: English.

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Preferred Citation
[Identification of item], Senator Randolph Collier Papers, LP 229, California State Archives.

Biography
Senator Randolph Collier was elected to the State Legislature from 1938-1976 to represent Humboldt, Mendocino, Sonoma, Lake, Trinity, Del Norte and Siskiyou counties. The main industries in the area are lumber, agriculture, mining, dairies and cattle.

Although he was recognized as a leader in many fields of legislation, Collier gained statewide and national fame in the planning and financing of highways. He was the principal author of the Collier-Burns Act of 1947 which brought about the California Highway Plan. The state's highway system served as a model throughout the nation in that the state assumed responsibility for state highways in cities. Other improvements came with the Highway Act of 1953 which stepped up the California freeway program and the adoption of the California Freeway and Expressway System in 1959.

His interest in ecological preservation introduced legislation to provide proper regulation of California's timberlands and protection for wild rivers. He worked with local authorities in providing parks and recreational facilities for the public.

The naming of the Randolph Collier Tunnel through Oregon Mountain on Highway 199 was a tribute to its principal advocate. It provided the first direct route from northwest Nevada to the Pacific Ocean. It also eliminated the route over the summit's 128 curves and hairpin switchbacks, and made the highway passable in snowy weather. Background information
on the tunnel are in the Highway and Transportation Files. Coverage on the groundbreaking and dedication ceremonies are in the Subject Files.

Collier caused a sensation by changing his registration from Republican to Democrat in 1959 when the practice of cross-filing was removed. There is a congratulatory letter from Massachusetts Senator John F. Kennedy.

Senate committees on which Collier had served include Governmental Efficiency, Finance, Revenue and Taxation, Insurance and Finance Institutions, and Transportation.

For further information such as principal transportation legislation which he authored between 1947-1965 and vitae, please refer to the Subject Files series, Biographical Data folder.

**Scope and Content**

Collier's papers document his career in the State Senate. He handled the concerns of the constituents he represented as well as the interests of the general public. Many of the bills he drafted were preceded by extensive background research and hearings. The records were transferred to the custody of the California State Archives on April 15, 1980. They are arranged in three parts: 1.) Author Bill Files; 2.) Subject Files and 3.) Highway and Transportation Files.

Among the legislation in the Author Bill Files is the Collier-Burns Highway Act of 1947 (SB 5x). It provided revenue to meet critical highway deficiencies by taxing the user on the basis of the user's demands on the highway system. It further defined the administrative functions for street and highway work by the state counties, cities and counties, and cities.

One of the research strengths in the Subject Files pertain to water. A highly controversial issue of supply and demand developed between the less populated areas in the north which had 70% stream flow and the heavily populated urban areas in the south. After a ten-year study, the California Water Plan was proposed in 1957 by the California Water Resources Board. It became the largest program ever undertaken in the country to deliver water to central and southern California. As a result, the plan fostered many water development projects along the Eel and the Klamath Rivers. These projects provided water for domestic, industrial and agricultural use in addition to flood control, water quality, hydroelectric power generation, recreation and enhancement of fish and wildlife habitat.

The Highways and Transportation Files contain information on policy, regional plans, rapid transit, toll crossing, weight and size limitations for trucks. An underlying issue is the obtainment and distribution of transportation funds.

A weakness in the collection is that a number of files contain partial information. Other state agency records to consult are the Secretary of Business and Transportation, California Highway Commission.

**Material Cataloged Separately**

Photographs and a reel of film (the latter pertains to the Klamath River) have been removed and are housed separately.

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**Box Boxes 1-3**

**Author's Bill Files, 1939-1976.** LP229:1-60

**Physical Description:** 2.5 cu. ft.

**Scope and Content Note**

**Arrangement**

Arranged chronologically by legislative session and numerically by bill number.

Records pertain specifically to those bills which the legislator had authored. Bills cover a wide range of subject matter including highway planning, water resources development and education. Includes the Collier-Burns Highway Act (SB5x) which established the California Highway Program in 1947. The bill files usually contain explanation of bill, subsequent amendments, analysis by legislative analyst, legislative counsel's digest and report, resolutions and correspondence by special interest groups, affected agencies and the general public; author's floor and committee statements.

Note: Collier's Bill Files are incomplete. The following listing reflects the bills for which some information is available. Bill numbers followed by an asterisk (*) indicate very fragmentary information. Bill numbers followed by a double asterisk (**) indicate measures of which Collier was co-author.

**Legislative Summaries, 1939-1964**

**Physical Description:** (2 ff)

**1939 Session SB245*, SB336**, SB734*, SB807, SB981**, SB1268**

**Physical Description:** (1 f)

Physical Description: (3 f)


1945 Session SB34, SB158*, SB418*, SB648*, SB803, SB1003, SB1052**

Physical Description: (1 f)

1947, 1st Ex. Session SB3x*, SB5x (Collier-Burns Highway Act)

Physical Description: (4 f)

1947 Session SB972*, SB1575*, SJR6*

Physical Description: (1 f)

1949 Session SB224*, SB352*, SB557*, SB1169*, SB1171*, SB1177*, SB1404

Physical Description: (1 f)

1951 Session SB168**, SB353*, SB1108, SR215

Physical Description: (1 f)

1953 Session SB273*, SB556, SB634*, SB749*

Physical Description: (1 f)

1955 Session No information.

1957 Session SB180*, SB181*, SB339*, SB525*

Physical Description: (1 f)


Physical Description: (1 f)


Physical Description: (1 f)


Physical Description: (7 f)

1964, 1st Ex. Session SB8x*, SB44x*, SB45x*, SB80x*, SB92x* - SB96x*, SB98x*, SCR20x*

Physical Description: (1 f)

1965 Session SB41* - SB42*

Physical Description: (1 f)

1966, 1st Ex. Session SB3x

Physical Description: (1 f)
1967 Session SB40*, SB539, SB636, SB721*, SB960*, SB961*, SB967, SR23, SR304
Physical Description: (3 f)

1968 Session SB114, SB118, SB219 - SB221, SB249, SB367, SB479, SB517, SB615, SB618, SB934, SB1013, SCR76, SR33, SR96, SR154, SR276
Physical Description: (7 f)

1968, 1st Ex. Session SB4x
Physical Description: (1 f)

1969 Session SB174, SB553*, SB569*, SB577*, SB578*, SB856, SB883*, SB1377*
Physical Description: (2 f)

1970 Session SB382, SCR96, SCR97
Physical Description: (2 f)

1971 Session SB68*, SB109*, SB443*, SB830*, SB920, SB1285, SB1308*, SCR 52*
Physical Description: (4 f)

1972 Session SB4, SB102, SB1496, SCR31*
Physical Description: (5 f)

Physical Description: (5 f)

1975-1976 Session SB969
Physical Description: (1 f)
Subject Files, 1939-1976. LP 229:61-549

Physical Description: 21.5 cu. ft.

Scope and Content Note
Organization: Arranged alphabetically by subject and chronologically thereunder.
Summary: The subject files offer a glimpse at the activities of the legislative committees on which Collier served as well as local matters within his district. Herein is the description of some major topics. Please refer to finding aid for complete listing of subject headings.
The largest portion of the series is devoted to water. The subdivisions worth noting are as follows:

• (1) The GENERAL file (1939-1974) contains proposed amendments to the water code, comments on the California Water Plan, state’s water problem, feasibility studies, administration of the Davis-Grunsky Act for aid to local water districts; and economic and financial policy for State Water Projects

• (2) The BOX CANYON DAM PROJECT file (1959-1976) has background information on the project, funding through the state legislature and federal Area Redevelopment Act, studies regarding recreational aspects and employment prospects brought by the dam construction, and transfer of jurisdiction from the Siskiyou County Flood Control and Water Conservation District into the State Park System

• (3) The DOS RIOS DAM PROJECT file (1967-1971) composes of position statements from the boards of county supervisors and chambers of commerce regarding the localities affected by the project, statements presented before the Joint Water Committee at the August 16, 1968 hearing in Ukiah, California; progress report to the Legislature by the Senate Committee on Water Resources; correspondence with the Eel River Association, and newsclippings

• (4) The EEL RIVER BASIN file (1967-1973) includes assessments of water requirements and available resources, route studies, letters and petitions from constituents and organizations indicating their route preferences, flood control and transcript of testimony of a public hearing before the California Water Commission in Eureka, California on August 2, 1968. See also the PROTECTED WATERWAYS file (1971-1974) which pertains to resolutions against a proposed bill in Congress to bring the Eel River under the administration of the Federal Wild and Scenic River Act

• (5) The KLAMATH RIVER BASIN file (1951-1975) deals with pressure on utility companies (e.g., California Oregon Power Company) for greater public use of their land and water areas for recreational purposes. Questions were posed regarding policy on operation, maintenance and liability responsibilities; identification of recreation potential of existing and proposed reservoirs and related areas, environmental impact (e.g., algae, fish kills, pollution), and reclamation. Particular information is available on the Grenada Ranch Project, Iron Gate Project and Trinity River Project. Of special interest is the CALIFORNIA KLAMATH RIVER COMMISSION file (1952-1971) which was created by the Legislature for the purpose of negotiating a compact with the State of Oregon for the distribution and use of waters of the Klamath River. Related files on water are the WATER DEVELOPMENT PROGRAM file (1958-1969) which comprises of background information and data on the Burns-Porter Act (1960), its problems and benefits, recommendations for amendments to the Davis-Grunsky Act and a comparison between the Dolwig Water Plan and Brown Water Plan; and the SENATE INTERIM COMMITTEE ON PROPOSED WATER PROJECTS file (1957-1958) which focuses on presentations by various counties and water districts at hearings before the committee in response to its questions on basic policy determination, water needs, damage and compensation, water and power sales, and financing.

Other files warranting special attention:

• The AGRICULTURE file (1939-1975) deals with an important economic base in Collier’s district. It mainly consists of correspondence from his constituents pertaining to bills before the legislature. Topics include production, sale and transportation of milk and dairy products, elimination of municipal meat inspection in favor of transferring duties to the State Department of Agriculture, grading of potatoes and labeling of containers, and free flow of interstate commerce in wine. Of special interest is the Easter Lily industry in Del Norte County.

• The COUNTY file (1939-1975) covers projects administered at the county level. Major topics focus on economic resources inventories and development programs (Del Norte and Siskiyou), Shelter Cove Coastal Angling Access Project Development Project (Humboldt), federal Accelerated Public Works Program (Siskiyou) and Sonoma County’s proposal to withdraw from the Association of Bay Area Governments.

• The EDUCATION file (1938-1976) deals with proposed district unification, prospects in securing an University of California campus in Sonoma or Mendocino County, vocational education; funding for school programs and pilot projects as well as for construction, and transfer of jurisdiction over state schools to the state special schools.
A

Abandoned Vehicle Abatement (AVA) Program 1973-1975
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Agricultural Inspection Stations 1937-1973
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Agricultural Land Use Planning 1976
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Agriculture
  General 1939-1962
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Aquaculture 1973-1975
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Dairying 1939-1968
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Easter Lilies 1944-1948
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Farm Bureau Federation 1939-1963
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Farm Labor 1955-1960
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Frozen Food Lockers 1947
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Granges 1939-1968
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Livestock 1939-1968
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Potatoes 1939-1971
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Siskiyou County Agricultural Crop Reports 1961-1968
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Wine Industry 1974-1975
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Air Pollution - Vehicle Emissions Control 1966-1969
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Animals 1947-1967
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Architects 1939, 1961
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Aviation 1949-1972
  Physical Description: (5 ff)

B
  Banking 1939-1974
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Billboards 1963, 1969
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Biographical Data
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Bond Issues 1939-1963
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Budget 1939-1961
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Building and Construction, State. 1940-1964
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Building and Loan Associations 1940-1945
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Business 1939, 1959-1960
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C
  California Land Title Association 1939-1949
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Chambers of Commerce 1949-1968
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Cities
  General 1945
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  Crescent City to Yreka 1939-1970
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Civil Service and State Employees 1939-1975
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Coastline 1970-1976
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Communism 1939-1949
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High Schools 1939-1969  
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Higher Education 1940-1962  
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School Directories 1938/1939 - 1963/1964  
Physical Description: (1 f)

School District Organization 1959-1973  
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School Facilities 1947-1973  
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School Finance 1941-1973  
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Schools, California Maritime Academy 1939-1975  
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Schools, College of the Redwoods 1969-1973  
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Schools, College of the Siskiyous 1939-1974  
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Schools, Humboldt State University 1968-1974  
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Schools, Mt. Shasta Summer School 1943-1945  
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Schools, Sonoma State University 1970-1973  
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Schools, U.C. Campus in Mendocino County 1967  
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Schools, U.C. Campus in Sonoma County 1967-1969  
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Teachers Salaries and Retirement 1941-1975  
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Elections - General 1939-1964  
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Elections 1938-1972  
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Fairs 1939-1976
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Fire and State Fire Marshal 1939-1963
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Firearms 1966-1975
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Fish and Game 1939-1968
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Flag Salute Bill 1939
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Floods and Flood Control 1943-1974
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Forestry 1939-1976
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Forest Service Meeting - Washington, D.C. 1959
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G

Gambling 1949-1953
Physical Description: (1 f)

Geothermal Resources 1967-1976
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Government, State
General 1939-1968
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Equalization, State Board of 1941-1969
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Finance 1943-1953
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Agencies - P.U.C. 1951-1963
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Governor's Office 1959-1965
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Harbors
General 1949
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Bodega Bay 1970-1973
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<td>Crescent City - Budget Items 1965-1970</td>
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<td>Crescent City - Report on Port Facilities and Potential 1963</td>
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<td>Humboldt Bay 1968-1974</td>
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<td>Noyo 1966-1971</td>
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<td>San Francisco 1939</td>
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<td>Small Craft Harbors Commission 1959-1963</td>
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<td>Health 1939-1961</td>
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<td>Syphilis 1937-1943</td>
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<td>Health Insurance 1939-1962</td>
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<td>Highways</td>
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<td>General 1947-1973</td>
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<td>Randolph Collier Tunnel Dedication June 18, 1963</td>
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<td>John Everett Memorial Highway 1940-1958</td>
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<td>Golden Gate Bridge Approach 1945</td>
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<td>Highway Beautification Act of 1965</td>
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<td>Klamath River Highway 1939-1971</td>
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<td>Mayo Formula 1953-1963</td>
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Soda Bay Road (Lake County) 1963-1968
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State Highway 101 in Mendocino County 1967-1970
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Tulelake Highway 1939-1961
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Weed 1946-1958
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Horse Racing 1939-1969
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Hospitals
   General 1948-1976
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Mendocino State Hospital 1966-1974
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Joseph A. Miller Memorial Convalescent Hospital 1966
   Physical Description: (1 f)

Seaside Hospital 1964
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Sonoma County Hospital 1967-1970
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Sonoma State Hospital 1969-1972
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State Farms 1940-1941
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Trinity County Hospital 1967
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Housing
   General 1949-1970
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   Rumford Fair Housing Act 1967
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Indians
   General 1939-1976
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Education 1963-1976
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Federal Assistance Programs 1949-1976
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Health and welfare 1958-1975
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Inter-Tribal Council 1968-1972
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Land Claims 1939-1976
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Legal Rights 1940-1973
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State Advisory Commission on Indian Affairs 1961-1969
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Intergovernmental Relations, Commission on 1954-1955
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Interstate Cooperation, California Commission on 1939-1962
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Institutions 1939-1949
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Insurance 1940-1976
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Insurance, Compensation 1939-1959
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Insurance, Unemployment 1940-1963
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Judges 1943-1969
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Labor 1939-1972
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Full Crew Law 1942-1948
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<td>Legislation 1937-1953</td>
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<td>Payroll Deductions (A.B. 295) 1943</td>
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<td>Legislative Counsel Opinions 1949-1976</td>
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<td>Legislature - Committees General 1939-1969</td>
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<td>Joint Committee on Fairs Allocation and Classification General 1965-1975</td>
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<td>Subcommittee Meeting. Red Bluff, CA Sept. 14, 1972</td>
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<td>Fresno Hearing Nov. 13-14, 1973</td>
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<td>Joint Committee on Fairs Allocation and Classification Subcommittee on Carnivals and Security 1973</td>
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<td>Subcommittee on Vocational Education 1973</td>
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Joint Fact-Finding Committee on Highways, Streets and Bridges 1946-1947
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Joint Legislative Audit Committee 1973-1974
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Joint Legislative Budget Committee 1974-1975
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Joint Legislative Constitutional Revision Committee 1947-1948
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Joint Legislative Interim Committee on the Study of Tax Structure 1943-1944
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Joint Legislative Retirement Committee 1964
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Senate Committee on Governmental Efficiency and Economy 1943-1954
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Senate Committee on Natural Resources 1959-1967
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Senate Committee on Public Health and Safety 1945
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Senate Committee on Rules 1937-1969
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Senate Committee on Transportation 1948-1949
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Senate Fact Finding Committee on Transportation and Public Utilities 1963-1964
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Senate General Research Committee - Sovereign State Lands Committee 1959-1961
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Senate Interim Committee on Proposed Water Projects 1957-1958
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Senate Select Committee on Proposed Phaseout of State Hospital Services 1973
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Legislature - Reapportionment 1940-1973
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Libraries 1939-1960  
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Liquor 1939-1960  
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Liquor - Beer 1939  
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Loans 1939  
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Lobbyists 1945-1951  
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Mapping, Topographic in California 1945-1954  
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Medicine 1939-1973  
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Mental Hygiene 1972  
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Mines and Mining  
Gold 1939-1963  
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Western Mining Council Meeting 1952  
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Minorities 1939-1962  
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News Releases 1955-1976  
Physical Description: (6 ff)

Newspapers 1939  
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Editorials 1941-1945  
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Nuclear Power Plant 1970-1975  
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Nurses and Nursing 1939-1957  
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Physical Description: (1 f)

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Physical Description: (1 f)

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Petroleum 1939-1969
Physical Description: (1 f)

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Post-War Construction 1943-1948
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  Possessory Interests on Timber 1967-1971
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English Ridge Project 1967-1972
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"Humboldt County Water Requirements and Water Resources" 1970
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Eel River Flood Control 1971
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Eel River Routing 1967-1973
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August 2, 1968 Hearing
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Task Force Report by Kaiser Engineers 1968
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Klamath Relocation Project 1967-1968
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Klamath River Basin 1923, 1928, 1951-1972
   Physical Description: (7 ff)

Clear Lake 1962, 1971
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Grenada Ranch Project 1955-1956
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Iron Gate Project 1957-1963
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Reclamation Project/Wildlife Refuges 1962
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Scott River Adjudication 1974-1975
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Shasta River Adjudication 1939-1941
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Trinity River Project 1951-1953
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Klamath River Commission 1952-1971
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Protected Waterways 1971-1974
   Physical Description: (3 ff)
Redway Community Services District 1967-1968
Physical Description: (1 f)

Russian River - Proposed Dredging Operations 1970
Physical Description: (1 f)

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Physical Description: (3 ff)

Water Development Program 1958-1969
Physical Description: (2 ff)

Water Pollution - San Francisco Bay 1954, 1969
Physical Description: (1 f)

Water Pollution and Sewerage Treatment 1960-1972
Physical Description: (1 f)

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Physical Description: (1 f)

U.S. Post Office 1960-1961
Physical Description: (1 f)

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Physical Description: (1 ff)
Highways and Transportation Files, 1939-1976. LP229:550-757

Physical Description: 10 cu. ft.

Scope and Content Note

Arrangement

Organization: Arranged alphabetically by subject and chronologically thereunder.

Summary: The series reflect Collier's work in transportation planning, funding and safety. The following description is only a sampling. Please refer to the finding aid for a complete listing of subject headings.

• The BAY AREA TRANSPORTATION STUDY COMMISSION file (1961-1969) deals with a plan for a regional authority with power to coordinate and regulate roads, bridges, airports and transit systems.

• The COUNCIL OF STATE GOVERNMENTS file (1954-1968) contains interstate compacts (driver's license, highway safety and vehicle equipment safety), records of the Western Interstate Committee on Highway Policy Problems and Executive Committee minutes.

• The COUNTY ROADS AND CITY STREETS file (1946-1963) includes deficiency reports, resolutions and suggested legislation for correcting deficiencies in funding. Separate files and additional information is available for Del Norte (1939-1978), Humboldt (1949-1968), Siskiyou (1939-1976) and Sonoma (1949-1973) counties under the county name.

• The GOVERNOR'S AUTOMOBILE ACCIDENT STUDY COMMISSIONS file (1968-1970) contains final report of the commission's study on automobile accident prevention, consequences and reparations. Includes commission hearing presentations and series of background reports on traffic safety by the Insurance Institute for Highway Safety.

• The GOVERNOR'S TASK FORCE ON TRANSPORTATION (1967-1970) was created to define the state's role in transportation planning and recommend an organizational structure which could correlate and plan for the state's future transportation needs. Among the recommendations of the task force was the creation of the California Transportation Board. (see Secretary of Business and Transportation Agency records group for State Transportation Board records.)

• The LOS ANGELES METROPOLITAN AREA file (1951-1964) addresses public transit problems. Includes regional transportation study conducted in 1960.

• The OREGON MOUNTAIN TUNNEL file (1949-1962) contains background information on the need for such a tunnel and its placement. Coverage on the groundbreaking ceremonies and the tunnel dedication are found with the Subject Files under the heading of Highways--Randolph Collier Tunnel Dedication.

• The RAPID TRANSIT file (1953-1970) focuses on the proposed organizational and financial aspects of the Bay Area Rapid Transit (BART) as well as studies and reports of the Los Angeles mass rapid transit problem.

General 1949-1976

Physical Description: (3 ff)

Air Pollution 1947-1968

Physical Description: (2 ff)

Airports 1968-1973

Physical Description: (1 f)

Ambulances 1963-1973

Physical Description: (1 f)

Automobiles 1970-1974

Physical Description: (1 f)
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Highway Safety Compacts 1956-1962
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Vehicle Equipment Safety Compact 1961-1963
   Physical Description: (1 f)

Advisory Committee on Improved Coordination 1964
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Executive Committee 1966-1967
   Physical Description: (1 f)

Western Conference Annual Meetings 1962-1967
   Physical Description: (1 f)

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   Butte County 1950-1963
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Rapid Transit - Southern California Rapid Transit District - Estimates of Traffic, Revenues and Expenses 1968
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   Safety Regulation 1950-1968
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   Transportation of Explosives 1952-1959
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